Notice of Employee Rights under Title IX

(34 C.F.R. § 106.8, subd. (b))

Federal Title IX of the Education Amendments of 1972 ("Title IX"), implemented at 34 C.F.R. § 106.31, subd. (a), provides that no person shall, on the basis of sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any academic, extracurricular, research, occupational training, or other education program or activity operated by a recipient which receives federal financial assistance. This includes employment at an educational institution.

Relevant here, Title IX requires that school districts take immediate and appropriate action to address any potential Title IX violations that are brought to its attention. Any inquiries about the application of Title IX, this notice, and who is protected by Title IX may be referred to Katie Biangone, Executive Administrative Assistant, to the Assistant Secretary for Civil Rights from the United States Department of Education, or both.

Title IX Coordinator

Katie Biangone, Executive Administrative Assistant is the Title IX Coordinator for the Sundale Union Elementary School District, and can be reached by telephone at 559-688-7451, by e-mail at Katie.biangone@sundale.org, by mail 13990 Avenue 240, Tulare, Ca 93274 or in person Sundale UESD office at 13990 Avenue 240, Tulare, Ca 93274.

Sexual Harassment Under Title IX

Sexual harassment under Title IX means conduct on the basis of sex that satisfies one or more of the following:

- 1. An employee of the school district conditioning the provision of an aid, benefit or service of the recipient on an individual's participating in unwelcome sexual conduct (quid pro quo);
- Unwelcome conduct determined by a reasonable person to be so severe, pervasive and
 objectively offensive that it effectively denies a person equal access to the recipient's education
 program or activity; or
- 3. "Sexual assault" as defined in 20 U.S.C. 1092(f)(6)(A)(v), "dating violence" as defined in 34 U.S.C. 12291(a)(10), "domestic violence" as defined in 34 U.S.C. 12291(a)(8), or "stalking" as defined in 34 U.S.C. 12291(a)(30).

Alleged conduct that does not rise to the level of the sexual harassment under Title IX will be addressed in accordance with other District policies that prohibit sexual harassment and/or sex-based discrimination, or other forms of inappropriate conduct, as is deemed appropriate.

Filing a Title IX Complaint with the District

Any person may report sex discrimination, including sexual harassment (whether or not the person reporting is the person alleged to be the victim of conduct that could constitute sex discrimination or sexual harassment), in person, by mail, by telephone or by e-mail, using the contact information listed for the Title IX Coordinator, or by any other means that results in the Title IX Coordinator receiving the person's verbal or written report. Such reports may be made at any time, including during non-business

hours, by using the telephone number or e-mail address, or by mail to the office address, listed for the Title IX Coordinator.

Employee complaints alleging a Title IX violation should be submitted in written form. If the complainant is unable to prepare the complaint in writing, administrative staff shall help the complainant to do so. To qualify as a Title IX complaint, the complainant must also be participating in or attempting to participate in the District's education program or activity. The length of time elapsed between an incident of alleged sexual harassment, and the filing of a formal complaint may, in specific circumstances, prevent the District from collecting enough evidence to reach a determination, justifying a discretionary dismissal under Title IX.

The District will process all formal complaints in accordance with Title IX and District Board Policy ("BP") and Administrative Regulation ("AR") 4119.11/4219.11/4319.11 – Sexual Harassment, and AR 4119.12/4219.12/4319.12 – Title IX Sexual Harassment Complaint Procedures, which includes an option for informal resolution for certain matters. Under Title IX, a formal complaint means a document filed by a victim, or signed by the Title IX Coordinator, that alleges sexual harassment against a respondent and requests that the school district investigate the allegation of sexual harassment. Complaints that do not rise to the level of a Title IX complaint will be processed in accordance with BP/AR 4030 – Nondiscrimination in Employment, or any other procedure deemed appropriate.

All investigations will be conducted as confidentially as possible. Upon receipt of any formal complaint, the District will provide all known parties with adequate notice of the District's complaint process and the underlying allegations. During the course of the investigation, the District will provide the complainant and respondent (or "the parties") with an equal opportunity to present witnesses and evidence. The District will not restrict the ability of the parties to discuss the allegations under investigation, and it will allow parties to utilize an advisor of their choice. Prior to the conclusion of the investigation, the complainant and respondent will have the opportunity to inspect and respond to evidence directly related to the allegations in the complaint that was gathered during the course of the investigation. Thereafter, and prior to any final decision being made, the parties will receive a copy of the investigation report that fairly summarizes relevant evidence, and they will have an opportunity to submit written, relevant questions to be asked of the other party. Next, a determination regarding responsibility will be made and issued to both parties. Under Title IX and District policy, the responding party is presumed not responsible for the alleged conduct until a determination regarding responsibility is made at the end of the complaint process.

Any party not satisfied with the final determination will have the option to appeal the final determination. In addition, a person may file a complaint concerning sexual harassment with either the California Department of Fair Employment and Housing or the Equal Employment Opportunity Commission.

Additional Resources

- California Department of Fair Employment and Housing: https://www.dfeh.ca.gov/Employment/
- U.S. Equal Employment Opportunity Commission: https://www.eeoc.gov/sex-based-discrimination; https://www.eeoc.gov/sexual-harassment

http://www.gamutonline.net/district/sundl/ Link to Access Board Policy and Administrative Regulation 4119.11/4219.11/4319.11 – Sexual Harassment, Administrative Regulation 4119.12/4219.12/4319.12 – Title IX Sexual Harassment Complaint Procedures, Board Policy and Administrative Regulation 4030 – Nondiscrimination in Employment: www.sundaleschool.com.

Training Materials

All trainings for the Title IX coordinator, investigator and decision-maker were conducted by Lozano Smith Attorneys at Law on September 29, 2020 and October 8, 2020. See attached training materials.



Implementing the New Title IX Regulations

Presented by:
Desiree Serrano
Stephanie M. White
Jonathan E. Berry-Smith

Tulare County of Education – L&E Consortium September 29, 2020



WHO WE ARE & WHAT WE

Lozano Smith is a full-service K-12 and community college Established in 1988, the firm while advising and counseling stay focused on what matters serve. Lozano Smith has Fresno, Monterey, Bakersfield,

AREAS OF EXPERTISE

- Administrative
- Charter School
- Community College
- Facilities & Business
- Governance
- Investigations
- Labor & Employment
- Litigation
- Municipal
- Public Finance
- Public Safety
- Special Education
- Student
- Technology &
- Title IX

COST CONTROL is

recognize and understand representation with those minimum is through strategic, you updated on changing laws legal seminars providing the assistance down the road.

CLIENT SERVICE is our top

benchmark, we have are systematically returned

DIVERSITY IS KEY and we

that there is a measurable individuals from a wide variety and the clients benefit from understanding of issues, more

DO

education and public agency law firm serving hundreds of California's districts, and numerous cities, counties, and special districts. prides itself on fostering longstanding relationships with our clients, on complex and ever-changing laws. Ultimately, this allows clients to most – the success of their district, students and communities they offices in eight California locations: Sacramento, Walnut Creek, Los Angeles, Mission Viejo, and San Diego.

Hearings

Innovation

important for public agencies and an area we have mastered. We your financial restraints and work tirelessly to provide the best legal limitations in mind. One of the best ways we keep legal costs to a preventive legal services. These include Client News Briefs to keep affecting education. In addition, we offer extensive workshops and tools needed to minimize liability, reducing the need for legal

priority and we take it very seriously. With premier service as the established protocols and specific standards of practice. Client calls within 24 hours and often sooner when required.

consciously practice it in all that we do. It is one of our core beliefs level of strength and sensitivity fostered by bringing together of different backgrounds, cultures and life experiences. Both the firm this practice, with a higher level of creative thinking, deeper compassion, and the powerful solutions that emerge as a result.



Presented by: Desiree Serrano, Stephanie M. White & Jonathan E. Berry-Smith

TULARE COUNTY OFFICE OF EDUCATION –L&E CONSORTIUM September 29, 2020

Presenter

Desiree Serrano

AT LOZANO SMITH

Desiree Serrano is Senior Counsel in Lozano Smith's Los Angeles office. Her practice focuses on the student, labor & employment and government relations aspects of education law. Ms. Serrano has extensive experience as general legal counsel for school districts. She presents trainings on a number of topics to school employees such as sexual harassment, discipline, cyberbullying, student searches, transgender student rights, contract drafting, Brown Act, and the Americans with Disabilities Act.



CONNECT dserrano@lozanosmith.com 213.929.1066

 $\underline{\mathbf{LS}}$

Presenter Stephanie M. White AT LOZANO SMITH Stephanie White is a Partner in Lozano Smith's Walnut Creek Office. She is chair of the firm's Community College practice area and co-chair of the Title K practice area. Ms. White represents California public school districts, county offices of education and community college districts in all aspects of education law. She specializes in Labor and Employment and student issues. CONNECT swhite@lozanosmith.com 925.953.1620 3 Presenter Jonathan E. Berry-Smith AT LOZANO SMITH Jonathan E. Berry-Smith is an associate in Lozano Smith's Walnut and employment and governance aspects of education law. He is experienced in researching California statutes and case law, and advises school district administrators on all aspects of education law. He review of Thoughout the employee discipline process, such as charge backets, notices of responses, the participates in the review of Theirs school petitions, inter-district attendance transfer requests, and student expulsion appeals.

Lozano Smith

What We Will Cover

Title IX and the New Regulations

The Roles and Responsibilities of District Administrators and Employees

Training, Notice and Posting Requirements

10 Steps for an Effective Title IX Investigation

5

Title IX and the New Regulations

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The Plain Language of Title IX

"No person in the United States shal<u>bn the basis of sex</u>, be excluded from<u>participation</u>in, be denied the <u>benefits</u>of, or be subjected t<u>adiscrimination</u>under any education program or activity receiving Federal financial assistance"

20 U.S.C. § 1681 et seq.



What Does Title IX Cover?

- 1. Education Programs or Activities
- 2. Sports
- 3. Employment
- 4. Equal Access to Facilities
- 5. Admissions and Recruitment
- 6. <u>Sexual Harassment</u>

(34 C.F.R. Part106)

*New regulations that have the full force and effect of law





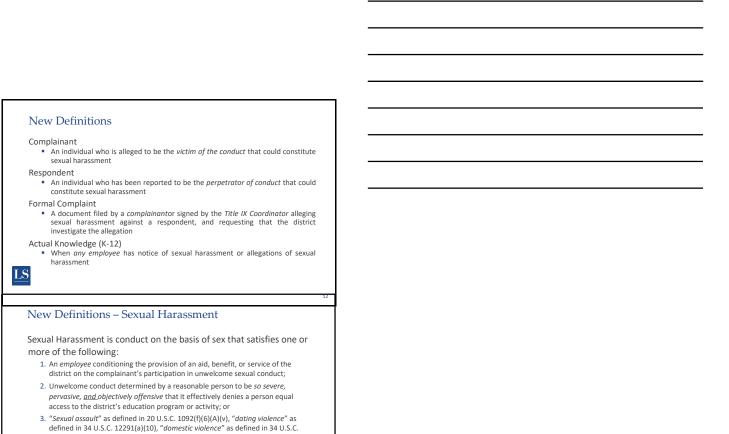
Why Title IX is Important - Potential Impact of Sexual Misconduct on Students and Employees



- Shame, humiliation, stress, anxiety, depression, loss of sleep
- Impaired learning/poor work performance
- Absenteeism/turnover
- Culture of discrimination
- Civil liability (monetary damages, attorney fees)
- Negative media attention and public outcry
- OCR Resolution Agreement
- Loss of federal funds

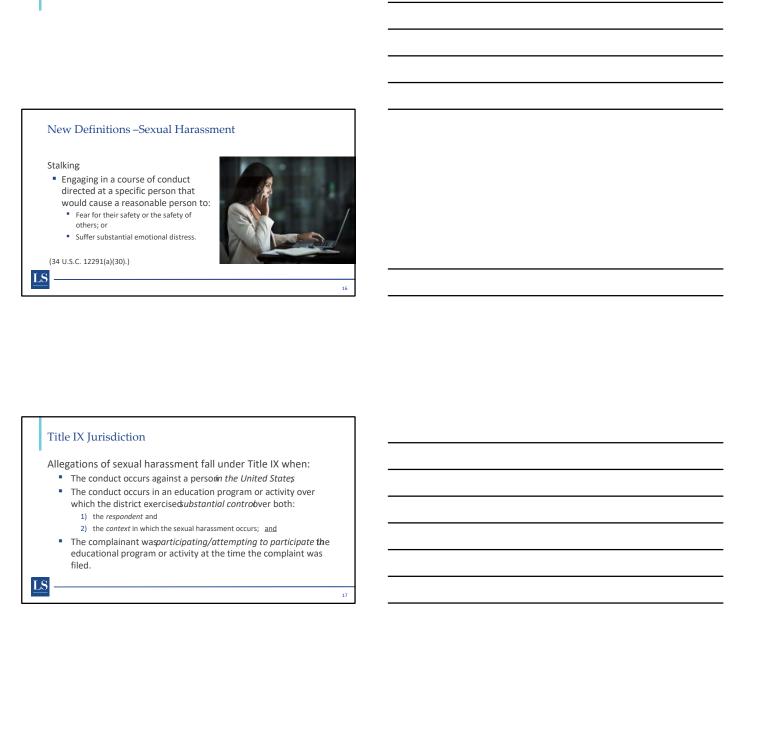
 $\underline{\mathbf{LS}}$

What's New Under the Title IX Regulations? 1. The definition of "sexual harassment" 2. "Actual knowledge" for notice 3. Procedural requirements for due process 4. "Deliberate indifference" standard: A recipient withactual knowledgef sexual harassmentn an education program or activity of the recipient against merson in the United Stategnust respond promptly in a manner that is not deliberately indifferent. A recipientialiberately indifferent only if its response to sexual harassment clearly unreasonable in light of the known circumstances LSWhat Hasn't Changed Under Title IX? \blacksquare Duty to $\underline{identify}$ and $\underline{promptly}$ $\underline{investigate}$ and $\underline{address}$ allegations of sexual harassment Duty to adopt and publish <u>clear policies</u> on how to file complaints and how complaints will be $\underline{\text{promptly}}$ addressed \blacksquare Notice to parties of the $\underline{\text{initiation}}$ of the investigation and the $\underline{\text{outcome}}$ of investigation and appeal rights $% \label{eq:continuous} % \[\mathcal{L}_{\mathcal{L}} = \mathcal{L}_{\mathcal{L$ Duty to <u>prevent recurrence</u> and <u>remedy effects</u> ■ Obligation to have a <u>Title IX Coordinator</u>



12291(a)(8), or "stalking" as defined in 34 U.S.C. 12291(a)(30).

New Definitions -Sexual Harassment Actual or intentional physical sexual acts against a persolution consent hat may include: Rape, rape and seduction, sodomy, lewd and lascivious acts, oral copulation, sexual penetration, sexual battery, and sexual assault. "No consent" may include: • Force, duress, violence, fear of immediate harm, inability to consent (including statutory rape). (20 U.S.C. 1092(f)(6)(A)(v).) Dating violence Violence committed by a person who is or has been in a social relationship of a romantic or intimat nature with the victim. (34 U.S.C. 12291(a)(10).) LS14 New Definitions – Sexual Harassment Domestic violence: • Felony or misdemeanor crimes of violence committed by: • A current or former spouse or intimate partner of the complainant, A person with whom the complainant shares a child in common, A person who is cohabitating with or has cohabitated with the complainant as a spouse or intimate partner, A person similarly situated to a spouse of the complainant under the domestic or family violence laws of the jurisdiction receiving grant monies, or Any other person against an adult or youth victim who is protected from that person's acts under the domestic or family violence laws. (34 U.S.C. 12291(a)(8).) LS



The New Regulations Are NOT Retroactive The new regulations do NOT apply to any alleged sexual harassment that occurred prior to August 14, 2020 The Federal Rule governs how schools must respond to sexual harassment that allegedly occurs ON or AFTER August 14, 2020

The Roles and Responsibilities of District Administrators and Employees

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Responsibilities of the **Investigator**:

- Administers a fair investigation of formal complaints
- Interviews parties and witnesses
- Reviews evidence
- Provides parties the opportunity to inspect, review, and respond to all evidence gathered, and considers their responses
- Creates an investigative report that summarizes <u>relevant</u> evidence
- Does not make a determination of responsibility
- Must be trained
- Must be impartial, unbiased, and free of any conflicts of interest



Responsibilities of the Title IX Coordinator.

- Provides or coordinates Title IX trainings and preventative measures
- Offers supportive measures to complainant and respondent
- Explains the complaint/grievance process to the complainant
- Receives all complaints and oversees the complaint/grievance or informal resolution process
- May sometimes investigate complaints, but is never the decision-maker
- Determines mandatory and discretionary dismissals
- Evaluates corrective actions
- Addresses patterns or problems



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Responsibilities of the <u>Decision-Maker</u>:

- Reviews the investigation report, but does <u>not</u> investigate
- Gives parties the opportunity to submit written relevant questions for the other party/witnesses, and asks those questions they deem relevant or provides an explanation as to why a question was deemed irrelevant
- Makes a determination about responsibility
- Prepares the written determination that is issued to each party
- May recommend sanctions and/or corrective actions



22

Responsibilities of the Appeals Officer:

- Evaluates any appeal request made by the complainant or respondent
- Makes a decision on the appeal and issues a written decision to each party that states the decision and rationale
- Must be unbiased and without conflict
- Cannot be the Title IX Coordinator, investigator, or decisionmaker



Responsibilities of the Informal Resolution Officer.

- Facilitates the informal resolution process
- Trained, unbiased, and without conflict
- May be the Title IX Coordinator or another unbiased party
- Verifies a complaint meets the criteria for informal resolution, and that the parties have given voluntary, written consent
- Ensures the parties know their rights, including their right to withdraw at any time prior to a resolution being reached



23

Responsibilities of All Employees:



- All employees must report to the Title IX Coordinator, and/or any additional designated individuals (school site administrators), any known claims of potential sexual harassment.
- This does not change any mandated reporter duties for "reasonable suspicion" of child abuse or neglect.



2

Training Requirements for the Title IX Team

- The definition of sexual harassment in § 106.30,
- The scope of the education program or activity,
- The complaint/grievance process, including how to conduct an investigation and all resolution options,
- How to serve impartially,
- Any technology that will be used, and Determining issues of relevancy
- *Training materials must not rely on sex stereotypes and must promote impartial investigations and adjudications of formal complaints.



Training, Notice and Posting Requirements

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Title IX Notice/Posting Requirements

- Notice of Title IX rights must be given to all employees, students, applicants, and unions
- Must be posted in aprominentlocation on the district'swebsite, and in eachhandbook or catalogue that it makes available to persons entitled to notification
- Training materials must be posted online –
 7 years



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Title IX Notices Must Include:

- Contact information for the Title IX Coordinator.
- A statement that the district does not discriminate on the basis of sex in the education program or activity that it operates, including in employment, and that it is required by Title IX and specifically Section 106.8(b) not to discriminate in such a manner.

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- That inquiries about the application of Title IX and Section 106(b) may be referred to the Title IX Coordinator, to the Assistant Secretary of Education, or both.
- The complaint/grievance procedures and process, including:
- how to report or file a complaint of sex discrimination,
 how to report or file a complaint of sexual harassment, and
 how the district will respond.

29

Title IX Policies Must (Per Section 106.45):

- Treat complainants and respondents equitably
- Require an <u>objective evaluation</u> of all relevant evidence
- Require that any individual involved as Title IX Coordinator, investigator, decision-maker, or informal resolution officer <u>not have</u> <u>a conflict of interest or bias for or against complainants or</u> <u>respondents</u>
- Include a <u>presumption</u> that the respondent is <u>not responsible</u> for the alleged conduct until a determination regarding responsibility is made at the conclusion of the grievance process
- Include <u>reasonably prompt time frames</u> for conclusion of the complaint/grievance process



Title IX Policies

Complaint/grievance procedures must:

- Provide for the <u>prompt and equitable</u> <u>resolution of student and employee</u> <u>complaints</u> alleging any action that would be prohibited under Title IX, <u>and</u>
- Comply with the requirements of Section 106.45.



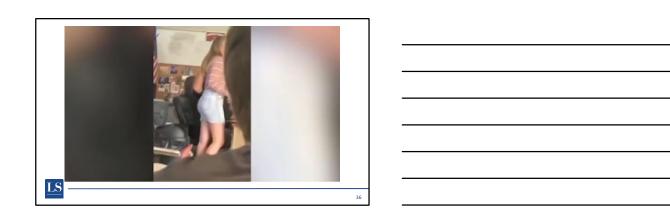


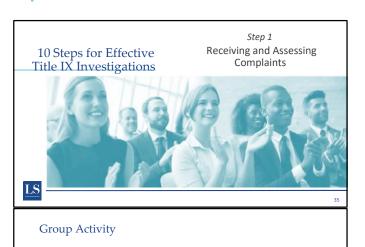
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31	
Title IX Policies Must (Per Section 106.45):	
 Describe the <u>range of possible disciplinary sanctions and remedies</u> or list the possible disciplinary sanctions and remedies that the 	
district may implement following any determination of responsibility	
State the standard of evidence to be used to determine	
responsibility (i.e., preponderance of the evidence standard)	
 Describe <u>appeal procedures</u> 	
Describe <u>supportive measures</u> available to both parties — Protect information protected under a legally recognized privilege	
(unless there is a wavier)	
32	
Retaliation Prohibitions	
Retaliation is prohibited against anyone who has attempted to participate	
in the Title IX process. The district cannot use the student conduct process as a way to avoid the	
Title IX complaint/grievance process. Retaliation complaints must be filed under the same complaint/grievance	
process. The district must keep the identities of all involved parties confidential,	
unless disclosure is required by law or necessary to carry out Title IX proceedings.	
Exercising a First Amendment right is not retaliation. Charging an individual with making a false statement in bad faith during a	
Charging an individual with making a false statement in bad faith during a Title IX process is not retaliation.	

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10 Steps for an Effective Title IX Investigation

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- 1. What actions might you consider taking right away?
- 2. Do you ask Calvin anything else?
- 3. What can you tell Calvin about how you will be handling the situation?



39

Contact the Victim/Complainant

- Conduct initial discussion with complainant/victim to better understand the complaint and if it rises to the level of sexual harassment under Title IX
- Discuss options for supportive measures
- Explain options for filing a formal complaint with the district
- Discuss the district's policy that prohibits retaliation



Receiving a Complaint



- Notify the Title IX Coordinator
- Assess whether a CPS report should be filed (continue to reassess)
- Title IX Coordinator should promptly schedule a meeting with the victim



40

Group Activity

- 1. Have any obligations under Title IX been triggered?
- 2. Does Calvin's report constitute a formal complaint? What if he puts it in writing?
- 3. What if the victim or her parents request that the district "do nothing"?
- 4. Would it make a difference if this incident involved two employees, or parties of the same-sex?



4

Do You Have a "Formal" Title IX Complaint?

Test 1: If the Alleged Conduct is True, Does it Rise to the Level of Sexual Harassment Under Title IX?

- Any employee conditioning the provision of an aid, benefit, or service on an individual's participation in unwelcome sexual conduct;
- Any unwelcome conduct that a reasonable person would find so severe, pervasive, <u>and</u> objectively offensive that it denies a person equal education access; OR
- Any instance of sexual assault, dating violence, domestic violence or stalking

*If the answer is no, $\underline{you\ must\ dismiss\ the\ complaint\ or\ allegations}$ therein. If yes, move to test 2.



- Formal Complaint: Document filed by a complainant (who is also the victim or the victim's parent/guardian) or signed by the Title IX Coordinator alleging sexual harassment against a respondent and requesting that the recipient investigate the allegation.
- If no formal complaint is filed by the complainant, the Title IX Coordinator should assess whether to independently initiate a complaint based on a threat to safety.



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Test 2: Is there Title IX Jurisdiction Over the Conduct?

- 1. Education Program or Activity
 - a) If the school exercises substantial control over the respondent; and
 - b) The school exercises substantial control over the context in which the sexual harassment occurred.
- 2. Must be within the United States.
- At the time of filing a formal complaint, complainant must be participating/attempting to participate in the educational program.
- *If the answer is no, $\underline{\text{you must dismiss the complaint or allegations therein}}.$



45

Dismissals (Mandatory and Discretionary)

- The decision to dismiss a complaint should be made in consultation with the <u>Title IX Coordinator</u>.
- Notice of dismissal must be issued to both parties in writing.
- Parties must be informed of their <u>right to appeal</u> the dismissal on the basis of:
 - 1. Procedural irregularity;
 - 2. New evidence that was not reasonably available earlier; or
 - 3. Involved personnel had a conflict of interest or bias.



4

Discretionary Dismissals

Districts $\ensuremath{\textit{MAY}}$ dismiss a formal complaint, or any allegations therein if:

- A complainant notifies the Title IX Coordinator in writing that they would like to withdraw the formal complaint or any allegations therein:
- The respondent is no longer enrolled or employed by the district; or
- Specific circumstances prevent the district from gathering evidence sufficient to reach a determination as to the formal complaint or allegations therein.





Supportive Measures

Examples:

- Counseling
- Medical services
- Academic support (e.g., extension of deadlines or other course adjustments)
- Changed schedules (e.g., modification of work or class schedule)
- Leaves of absence (employees)
- Emergency removals in compliance with Title IX



Supportive Measures

"Non-disciplinary, non-punitive individualized services offered [...] to the complainant or respondent before and after the filing of a formal complaint or where no formal complaint has been filed."

- Designed to restore or preserve equal access to the educational program without unreasonably burdening either party.
- Should be determined on a case-by-case basis
- Cannot be retaliatory



Emergency Removals (Students)

Districts are prohibited from disciplining a student for alleged sexual harassment until a full Title IX investigation has been completed.

EXCEPTION: An Emergency Removal

- Respondent must be an <u>immediate threat</u> to the physical health or safety of any student or individual;
- The immediate threat <u>must arise from the allegations</u> of sexual harassment.
- Respondent is provided with <u>notice</u> and an <u>opportunity to challenge</u> the decision immediately after removal.

*Note: There are no restrictions for placing an employee on paid administrative leave.



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Policies and Procedures for Investigating Title IX Complaints

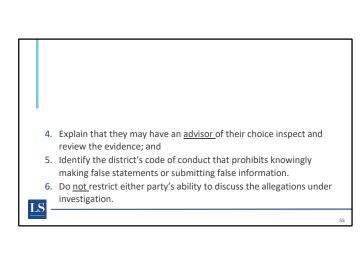
- BP/AR 4119.11 Sexual Harassment (Employee)
- AR 4119.12* Title IX Sexual Harassment Complaint Procedures (Employee)
- BP/AR 5145.7 Sexual Harassment (Students)
- AR 5145.71* Title IX Sexual Harassment Complaint Procedures (Student)
- *New policies proposed by CSBA.





Send Written Notice of the Investigation

- Identify investigation process, including informal resolution process;
- 2. Identify allegations with sufficient details;
- 3. Include a statement that respondent is presumed not responsible and that a determination is made at the conclusion of the process;



Informal Resolution

- Informal resolution is a process that does not involve a full investigation and adjudication.
- It can only be offered when:
- A formal complaint is filed;
- The school district has sent a written notice about the allegations and the informal resolution process;
- A written determination has not yet been made; and
- Both parties have provided voluntary, <u>written</u> consent to the process.
- Either party can withdraw from the informal resolution process at any time, and should be notified of this right.
- Cannot be used for allegations where an employee is alleged to have sexually harassed a student.





Title IX Evidence Requirements

- District has the burden of gathering evidence.
- District cannot access or use a party's medical, psychological or other similar records unless they obtain the party's voluntary, written consent.
- District cannot restrict parties from discussing allegations or gathering and presenting relevant evidence.
- District must provide an opportunity for parties to present fact and expert witnesses and other exculpatory or inculpatory evidence.



Party/Witness Interviews

- Start with an outline of questions, but be flexible!
- Use the outline as more of a roadmap for issues you need to touch on with each witness.
- If there are a series of incidents, consider a linear roadmap.
- Keep in mind big picture goals.
- At the end, ask: Is there anything else?



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Trauma-Informed Approach

- Do not victim-blame.
- Choose a comfortable setting that is not triggering.
- Build rapport.
- Ask difficult questions with care –explain why you're asking the question.
- Allow the witness to speak freely and then ask follow up questions.



Interview Questions

- "Did you tell anyone about what happened to you?"
- "Tell me how that made you feel."
- "Did you ever feel like this before?"
- "What was your thought process at that time?"
- "I'm asking you this to try to understand..."



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Common Questions and Issues

- What if the complainant/victim want their identity to be kept confidential?
- What if the respondent refuses to answer any questions?
- What if the witness refuses to be interviewed or wants their identity to remain confidential?
- Do all witnesses get a union representative or support person?
- What if the police are investigating?







Review of Evidence By the Parties	
 Send the parties <u>any evidence</u> directly related to the allegations raised in the formal complaint 	
 Includes evidence the district does not intend to rely on in reaching its decision regarding responsibility 	
 Use of a <u>draft</u> investigation report or report of evidence 	
 Must be done prior to the completion of the investigation report Parties should be given at least 10 days to respond to the evidence, which must be considered by the investigator 	
*The investigator should work with the Title IX Coordinator to securely transmit the evidence to the parties, and to assess whether redactions may be appropriate.	
LS	
65	
Step 6 10 Steps for Effective Prepare the Investigation Report Title IX Investigations	
LS 66	

Investigation Report

- The final investigation report should be prepared by the investigator and must <u>summarize relevant evidence</u>.
- Parties must be offered the opportunity to provide a written response to the investigation report.
- The report must be sent to the parties at least 10 days before written determination regarding responsibility is issued by the decision-maker.



6

Investigation Report (Recommended Content)

- Identify the <u>date</u> the investigation commenced
- Identify the <u>investigator</u>
- Identify <u>supportive measures</u> offered to and accepted by the parties
- Summary of the investigation <u>process</u>
- Identify the <u>legal standard</u> of review applied to the review of evidence/applicable policies
- Identify number of/identity of <u>witnesses</u>
- Summary of <u>evidence</u> documents and witness statements



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10 Steps for Effective Title IX Investigations

Step 7
Decision-Maker Makes a
Determination



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Submission of Written Questions

- The decision-maker must allow parties the opportunity to submit written, <u>relevant</u> questions that they want to ask any other party or witness.
- Once the parties are provided with the answers, they are permitted to submit additional, limited follow-up questions from each party.
- Decision-maker determines relevancy, or explains why questions were deemed irrelevant.
- Complainant's <u>sexual history</u> is irrelevant unless offered to prove someone else committed the conduct or for proof of consent.



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Written Determination Regarding Responsibility – Issued by the Decision-Maker

- Identification of the allegations potentially constituting sexual harassment.
- A description of the procedural steps taken from formal complaint through the determination of responsibility.
- Findings of Fact supporting the determination.
- Conclusions regarding the application of the recipient's code of conduct to the facts.



7

Written Determination Regarding Responsibility – Issued by the Decision-Maker (Cont.)

- Rationalefor each finding and conclusion, including a determination of responsibility or each allegation.
- Statement of potential disciplinary sanctions.
- Appeal rights.





Appeal Rights for Both Parties at the District

Parties may appeal the written determination on the following bases:

- 1. Procedural irregularity;
- 2. New evidence that was not reasonably available earlier;
- 3. Title IX personnel had a conflict of interest or bias.

*Students/employees may also be afforded the right to file a complaint or an appeal with federal and/or state agencies (e.g., OCR, CDE, DFEH, EEOC).





Recordkeeping –Records Must Be Maintained for 7 Years

Formal Title IX Complaints:

- Any investigation of sexual harassment, including determinations regarding responsibility, recordings or transcripts of involved hearings, disciplinary sanctions imposed on the respondent, and remedies provided to the complainant
- Any appeal and the result therefrom
- Any informal resolution and the result therefrom



Recordkeeping – Records Must Be Maintained for 7 Years

Actual Knowledge But No Formal Title IX Complaint:

- Documentation of all actions, including any supportive measures implemented to demonstrate the response was not deliberately indifferent. Particular detail should be included if supportive measures are not offered to a complainant <u>Training</u> <u>Materials:</u>
- All training materials for Title IX Coordinators, investigators, decisionmakers, and any person who facilitates an informal resolution process



10 Steps for Effective Title IX Investigations

Step 10 Reflect



LS

Loose Ends

- Is a Commission on Teacher Credentialing (CTC) report required?
- Have all mandated reporter duties been satisfied if child abuse or neglect is at issue?
- What can be learned? Any evidence of a systemic issue?
- Would staff benefit from further training?
- Be proactive.









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PRACTICE AREAS

Students
Labor & Employment
Local Government

BAR ADMISSION California

OVERVIEW

Desiree Serrano is Senior Counsel in Lozano Smith's Los Angeles office. Her practice focuses on the student, labor & employment and government relations aspects of education law. Ms. Serrano has extensive experience as general legal counsel for school districts. She presents trainings on a number of topics to school employees such as sexual harassment, discipline, cyberbullying, student searches, transgender student rights, contract drafting, Brown Act, and the Americans with Disabilities Act.

She provides legal advice to administrators on personnel matters such as discipline, layoffs, discrimination complaints, disability accommodations, and leaves, in addition to preparing responses to DFEH and EEOC complaints and negotiating settlement agreements. She also has substantial experience with student issues including records, discipline, searches and constitutional issues.

ADDITIONAL EXPERIENCE

While in Law School, Ms. Serrano worked as a Law Clerk for San Diego Unified School District, Mexican American Legal Defense and Educational Fund and the Children's Law Center of Los Angeles. She was also a Mediation Intern for the National Conflict Resolution Center and a Land Use Intern for the City of San Diego.

PROFESSIONAL AFFILIATIONS

Ms. Serrano is a member of the California Bar and involved with the California Council of School Attorneys.

EDUCATION

Ms. Serrano received her Juris Doctor from the University of San Diego School of Law. She earned a Bachelor of Arts in Law and Society, and minored in Education and Applied Psychology, from the University of California, Santa Barbara. Ms. Serrano has received certification through ATIXA as a participant in Level 1 and Level 3 ATIXA Civil Rights Investigator Trainings.

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Stephanie White is a partner in Lozano Smith's Walnut Creek Office. She is chair of the firm's Community College practice area and co-chair of the Title IX practice area. Ms. White represents California public school districts, county offices of education and community college districts in all aspects of education law. She specializes in Labor and Employment and student issues.

EXPERIENCE

Ms. White has experience handling a wide variety of employment matters, from investigating and overseeing investigations into discrimination and workplace harassment complaints, to providing advice and counsel to Human Resources managers on various employee relations matters. She also serve as the lead negotiator at both certificated and classified bargaining tables.

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EDUCATION

Ms. White received her Juris Doctor from Golden Gate University School of Law, and earned a Bachelor of Arts in Sociology from the University of California, Los Angeles. While in law school, Ms. White taught practical legal classes to inner-city high school students in San Francisco.

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OVERVIEW

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EXPERIENCE

Mr. Berry-Smith is experienced in researching California statutes and case law, and advises school district administrators on all aspects of education law. He reviews and revises documents used throughout the employee discipline process, such as charge packets, notices of administrative leave, and collective bargaining grievance responses. He participates in the review of charter school petitions, inter-district attendance transfer requests, and student expulsion appeals.

Mr. Berry-Smith counsels and coordinates with school districts transitioning to a by-trustee area method of election pursuant to the California Voting Rights Act (CVRA). He also provides guidance on the Brown Act to school district administrators and board members.

EDUCATION

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Title IX REACT Checklist

Title IX Compliance	Prepare to REACT ✓ Update employee/student sexual harassment policies ✓ Post and/or disseminate required notices and materials ✓ Train Title IX Coordinator, Investigators, Decision-Makers, Informal Resolution Officers
Recognize	Identify Potential Allegations of Sexual Harassment ✓ Sexual Harassment under Title IX 1. Quid pro quo by an employee 2. Unwelcome conduct that is severe, pervasive, and objectively offensive 3. Sexual assault, dating violence, domestic violence, or stalking Notify Title IX Coordinator ✓ Assess mandated reporter duties
Evaluate	Assess the Nature of the Complaint ✓ Does the complaint/allegation trigger a Title IX obligation? 1. Does the alleged conduct constitute sexual harassment under Title IX? 2. Is there jurisdiction over the conduct? ✓ Do you have a formal complaint signed by a victim or the Title IX Coordinator?
Act	Implement Supportive Measures Determine Whether the Complaint/Allegations Trigger a Mandatory/Discretionary Dismissa Initiate an Investigation into the Formal Complaint or Engage in the Informal Resolution Process ✓ Send written Notice of Investigation to Complainant and Respondent ✓ Consider/Offer Informal Resolution, as appropriate Gather, Review, and Preserve Evidence Conduct Witness Interviews Review of Evidence by the Parties ✓ Send the parties any evidence directly related to allegations in the complaint ✓ Parties should be given 10 days to respond to evidence Prepare the Investigation Report ✓ Send the parties the Investigation Report at least 10 days before a determination of responsibility is made and allow them the opportunity to respond ✓ Allow the parties the opportunity to submit written, relevant questions Decision-Maker Makes a Determination of Responsibility for Sexual Harassment Afford the Parties the Right to Appeal the Determination of Responsibility
Corrective Measures	Take Actions in Response to Sexual Harassment That Are Reasonably Calculated to Stop Harassment and Prevent Recurrence of Harassment

Thoughtful Reflection/Recording

Reflect on REACT

Recordkeeping Requirements

- ✓ Post and keep training materials and resources for seven years
- ✓ Retain records of response to complaints/allegations, as required

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Title IX: Responding to and Investigating Complaints of Sexual Harassment

Presented by: Stephanie M. White Jonathan E. Berry-Smith

Lozano Smith Webinar October 8, 2020



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WHO WE ARE & WHAT WE

Lozano Smith is a full-service K-12 and community college Established in 1988, the firm while advising and counseling stay focused on what matters serve. Lozano Smith has Fresno, Monterey, Bakersfield,

AREAS OF EXPERTISE

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- Charter School
- Community College
- Facilities & Business
- Governance
- Investigations
- Labor & Employment
- Litigation
- Municipal
- Public Finance
- Public Safety
- Special Education
- Student
- Technology &
- Title IX

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important for public agencies and an area we have mastered. We your financial restraints and work tirelessly to provide the best legal limitations in mind. One of the best ways we keep legal costs to a preventive legal services. These include Client News Briefs to keep affecting education. In addition, we offer extensive workshops and tools needed to minimize liability, reducing the need for legal

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consciously practice it in all that we do. It is one of our core beliefs level of strength and sensitivity fostered by bringing together of different backgrounds, cultures and life experiences. Both the firm this practice, with a higher level of creative thinking, deeper compassion, and the powerful solutions that emerge as a result.



Title IX: Responding to and Investigating Complaints of Sexual Harassment

Lozano Smith Webinar October 8, 2020

Today's Presenters



Stephanie M. White



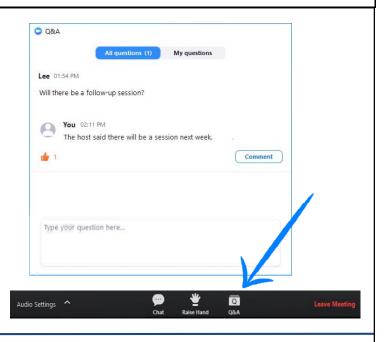


Jonathan E. Berry-Smith

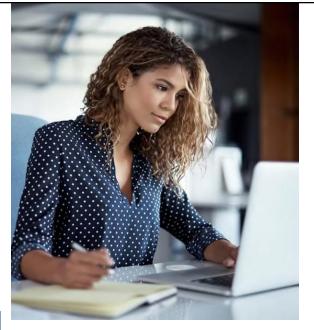
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We will try to verbally answer as many questions as we can in our allotted time.







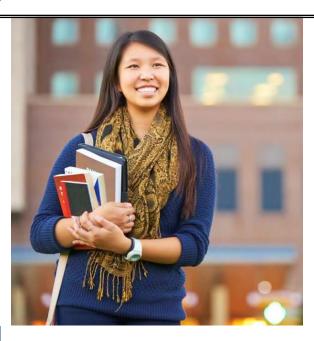
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Today's Training

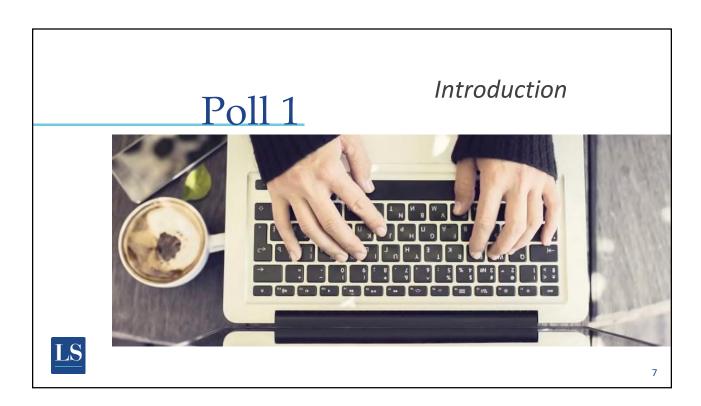
Title IX and the New Regulations

The Roles and Responsibilities of District Administrators and Employees

Prevention: Training, Notice and Posting Requirements

REACT to Sexual Misconduct (12-Step Investigative Proces)





Title IX and the New Regulations

LS

The Plain Language

"No person in the United States shallon the basis of sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any education program or activity receiving Federal financial assistance."

20 U.S.C. § 1681 et seq.



What Does Title IX Cover?

- 1. Education Programs or Activities
- 2. Sports
- 3. Employment
- 4. Equal Access to Facilities
- 5. Admissions and Recruitment
- 6. Sexual Harassment*

(34 C.F.R. Part 106)

*New regulations that have the full force and effect of law





What Could Happen if a District Fails to Comply with Title IX?



- Action for monetary damages
- Attorney's fees
- Loss of federal funding
- Resolution agreement with OCR



Why Title IX is Important -Potential Impact of Sexual Harassment on Students and Employees



- Shame, humiliation, stress, anxiety, depression, loss of sleep
- Impaired learning/poor work performance
- Absenteeism/turnover
- Culture of discrimination
- Civil liability (monetary damages, attorney fees)
- Negative media attention and public outcry
- OCR Resolution Agreement
- Loss of federal funds



New Regulations on Sexual Harassment

In May 2020, OCR released the Final Rule under Title IX, which carries the force and effect of law as of August 14, 2020.

- Prior to this, schools only had guidance in handling Title IX sexual harassment claims
- Final Rule: https://www2.ed.gov/about/offices/list/ocr/docs/titleix-regsunofficial.pdf



Under the Final Rule...

What's New?

- 1. The definition of "sexual harassment"
- 2. "Actual knowledge" for notice
- 3. Procedural requirements for due process
- 4. "Deliberate indifference" standard



Required Response to Sexual Harassment

"A recipient with <u>actual knowledge</u> of <u>sexual harassment</u> in an <u>education program or activity</u> of the recipient against a <u>person in the United States</u>, must respond promptly in a manner that is not deliberately indifferent. A recipient is <u>deliberately indifferent</u> only if its response to sexual harassment <u>is clearly unreasonable in light of the known circumstances</u>."

- Section 106.44 of the 2020 Final Rule (emphasis added)



Under the Final Rule...

What Hasn't Changed?

- Duty to <u>identify</u> and <u>promptly investigate</u> and <u>address</u> allegations of sexual harassment
- Duty to adopt and publish <u>clear policies</u> on how to file complaints and how complaints will be promptly addressed
- Notice to parties of the <u>initiation</u> of the investigation and the<u>outcome</u> of investigation and appeal rights
- Duty to <u>prevent recurrence</u> and <u>remedy effects</u>
- Obligation to have a Title IX Coordinator



New Definitions

Complainant

 An individual who is alleged to be the victim of the conduct that could constitute sexual harassment

Respondent

 An individual who has been reported to be the perpetrator of conduct that could constitute sexual harassment

Formal Complaint

 A document filed by a complainant or signed by the Title IX Coordinator alleging sexual harassment against a respondent, and requesting that the district investigate the allegation

Actual Knowledge (K-12)

When any employee has notice of sexual harassment or allegations of sexual harassment



New Definitions - Sexual Harassment

Sexual Harassment is conduct on the basis of sex that satisfies one or more of the following:

- 1. An *employee* conditioning the provision of an aid, benefit, or service of the district on the complainant's participation in unwelcome sexual conduct;
- 2. Unwelcome conduct determined by a reasonable person to be *so severe*, *pervasive*, *and objectively offensive* that it effectively denies a person equal access to the district's education program or activity; or
- 3. "Sexual assault" as defined in 20 U.S.C. 1092(f)(6)(A)(v), "dating violence" as defined in 34 U.S.C. 12291(a)(10), "domestic violence" as defined in 34 U.S.C.

12291(a)(8), or "stalking" as defined in 34 U.S.C. 12291(a)(30).



New Definitions – Sexual Harassment

Sexual assault:

- Actual or intentional physical sexual acts against a person without consent that may include:
- Rape, rape and seduction, sodomy, lewd and lascivious acts, oral copulation, sexual penetration, sexual battery, and sexual assault.
- "No consent" may include:
- Force, duress, violence, fear of immediate harm, inability to consent (including statutory rape). (20 U.S.C. 1092(f)(6)(A)(v).)

Dating violence:

 Violence committed by a person who is or has been in a social relationship of a romantic or intimate nature with the victim.

(34 U.S.C. 12291(a)(10).)



New Definitions – Sexual Harassment

Stalking

- Engaging in a course of conduct directed at a specific person that would cause a reasonable person to:
 - Fear for their safety or the safety of others; or
 - Suffer substantial emotional distress.



(34 U.S.C. 12291(a)(30).)



New Definitions –Sexual Harassment

Domestic violence

- Felony or misdemeanor crimes of violence committed by:
 - Acurrent or former spouse or intimate partner of the complainant,
 - Aperson with whom the complainant shares a child in common,
 - Aperson who is cohabitating with or has cohabitated with the complainant as a spouse or intimate partner,
 - Aperson similarly situated to a spouse of thecomplainant under the domestic or family violence laws of the jurisdiction receiving grant monies, or
 - Any other person against an adult or youth victim who is protected from that person's acts under the domestic or family violence laws.

(34 U.S.C. 12291(a)(8).)



Title IX Jurisdiction

Allegations of sexual harassment fall under Title IX when:

- The conduct occurs against a personin the United States
- The conduct occurs in an education program or activity over which the district exercised substantial control over both:
 - 1) the respondent and
 - 2) the context in which the sexual harassment occurs; and
- The complainant was participating/attempting to participate in the educational program or activity at the time the complaint was filed.



Standards to Consider

Policies

Litigation

Professionalism and Civility



The Roles and Responsibilities of District Administrators and Employees

LS

Responsibilities of the <u>Title IX Coordinator</u>:

- Provides or coordinates Title IX trainings and preventative measures
- Offers supportive measures to complainant and respondent
- Explains the complaint/grievance process to the complainant
- Receives all complaints and oversees the complaint/grievance or informal resolution process
- May sometimes investigate complaints, but is never the decision-maker
- Determines mandatory and discretionary dismissals
- Evaluates corrective actions
- Addresses patterns or problems



Responsibilities of the **Investigator**:

- Administers a fair investigation of formal complaints
 - Interviews parties and witnesses
 - Reviews evidence
 - Provides parties the opportunity to inspect, review, and respond to all evidence gathered, and considers their responses
 - Creates an investigative report that summarize <u>relevant</u> evidence
- Does <u>not</u> make a determination of responsibility
- Must be trained
- Must be impartial, unbiased, and free of any conflicts of interest



Responsibilities of the <u>Decision-Maker</u>:

- Reviews the investigation report, but does <u>not</u> investigate
- Gives parties the opportunity to submit written relevant questions for the other party/witnesses, and asks those questions they deem relevant or provides an explanation as to why a question was deemed irrelevant
- Makes a determination about responsibility
- Prepares the written determination that is issued to each party
- May recommend sanctions and/or corrective actions



Responsibilities of the <u>Informal Resolution Officer</u>:

- Facilitates the informal resolution process
- Trained, unbiased, and without conflict
- May be the Title IX Coordinator or another unbiased party
- Verifies a complaint meets the criteria for informal resolution, and that the parties have given voluntary, written consent
- Ensures the parties know their rights, including their right to withdraw at any time prior to a resolution being reached



Responsibilities of the Appeals Officer:

- Evaluates any appeal request made by the complainant or respondent
- Makes a decision on the appeal and issues a written decision to each party that states the decision and rationale
- Must be unbiased and without conflict
- Cannot be the Title IX Coordinator, investigator, or decisionmaker



Responsibilities of All Employees:



- All employees must report to the Title IX Coordinator, and/or any additional designated individuals (school site administrators), any known claims of potential sexual harassment.
- All employees should be trained on how to identify potential sexual harassment issues and report them.
- This does NOT change an employee's obligations as a mandated reported!



Criminal Investigation

- 1. A police investigation does *not* relieve a district of its obligations under Title IX or state laws
- 2. What if law enforcement is involved?
 - A brief delay is permissible, but it is not good cause to delay sending the written notice of the investigation
 - Criminal reports may be useful for fact gathering
 - Coordinate with local law enforcement





Prevention: Training, Notice and Posting Requirements

LS

Prevention



- ✓ Adopt appropriate written policy
- ✓ Publish and disseminate the policy
- ✓ Designate a Title IX coordinator
- ✓ Train the Title IX team, staff and students



Training Requirements

Title IX Coordinators, investigators, decision-makers, appeals officers, and any person who facilitates an informal resolution process, must be trained on, at least:

- The definition of sexual harassment in § 106.30,
- The scope of the district's education program or activity,
- How to conduct an *investigation* and the *complaint/grievance process*, including appeals (and hearings, if applicable), and the informal resolution processes, as applicable,
- How to serve impartially, including by avoiding prejudgment of the facts at issue, conflicts of interest, and bias,
- Any technology they will be required to use to fulfill their duties, and
 Deciding issues of relevance to fulfill the duties of their roles.

*Training materials must not rely on sex stereotypes and must promote impartial investigations and adjudications of formal complaints.



Title IX Notice/Posting Requirements

- Notice of Title IX rights must be given to all employees, students, and applicants
- Must be posted in a prominent location on the district's website, and in each handbook or catalogue that it makes available to persons entitled to notification
- Training materials must be posted online –
 7 years





Title IX Notices Must Include:

- Contact information for the Title IX Coordinator
- A statement that the district does not discriminate on the basis of sex in the education program or activity that it operates, including in employment, and that it is required by Title IX and specifically Section 106.8(b) not to discriminate in such a manner
- That inquiries about the application of Title IX and Section 106(b) may be referred to the Title IX Coordinator, to the Assistant Secretary of Education, or both
- The district's complaint/grievance procedures and process, including:
- how to report or file a complaint of sex discrimination,
- how to report or file a complaint of sexual harassment, andhow the district will respond



Title IX Policies

Complaint/grievance procedures must:

- Provide for the <u>prompt and equitable</u> <u>resolution of student and employee</u> <u>complaints</u> alleging any action that would be prohibited under Title IX, and
- Comply with the requirements of Section 106.45.





Title IX Policies Must (Per Section 106.45):

- Treat complainants and respondents equitably
- Require an <u>objective evaluation</u> of all relevant evidence
- Require that any individual involved as Title IX Coordinator, investigator, decision-maker, or informal resolution officer not have a conflict of interest or bias for or against complainants or respondents
- Include a <u>presumption</u> that the respondent is <u>not responsible</u> for the alleged conduct until a determination regarding responsibility is made at the conclusion of the grievance process
- Include <u>reasonably prompt time frames</u> for conclusion of the complaint/grievance process



Title IX Policies Must (Per Section 106.45):

- Describe the <u>range of possible disciplinary sanctions and remedies</u> or list the possible disciplinary sanctions and remedies that the district may implement following any determination of responsibility
- State the standard of evidence to be used to determine responsibility
 - (i.e., preponderance of the evidence standard)
- Describe <u>appeal procedures</u>
- Describe <u>supportive measures</u> available to both parties
- Protect information protected under a legally recognized privilege (unless there is a wavier)



The New Regulations Are NOT Retroactive



- The new regulations do NOT apply to any alleged sexual harassment that occurred prior to August 14, 2020
- The Federal Rule governs how schools must respond to sexual harassment that allegedly occurs ON or AFTER August 14, 2020



- Retaliation is prohibited against anyone who has attempted to participate in the Title IX process.
- The district cannot use the student conduct process as a way to avoid the Title IX complaint/grievance process.
- Retaliation complaints must be filed under the same complaint/grievance process.
- The district must keep the identities of all involved parties confidential, unless disclosure is required by law or necessary to carry out Title IX proceedings.
- Exercising a First Amendment right is not retaliation.
 - Charging an individual with making a false statement in bad faith during a Title IX process is not retaliation.



BREAK



REACT to Sexual Misconduct

LS



REACT to Sexual Misconduct

- Recognize
- Evaluate
- Act
- Corrective Measures
- Thoughtful Reflection/ Tying Up Loose Ends

IS

REACT Recognize



Step 1: Identify Potential Title IX Issues

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Examples of "Red Flag" Conduct

- Flirtations or propositions
- Derogatory comments
- Sexual jokes or gestures
- Spreading sexual rumors
- Massaging, grabbing, or touching
- Comments on an employee or student's body
- Sexual acts without consent or based on coercion
- Non-consensual "sexting"
- Sexploitation





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- 1. An *employee* conditioning the provision of an aid, benefit, or service of the district on the complainant's participation in unwelcome sexual conduct;
- 2. Unwelcome conduct determined by a reasonable person to be *so severe*, *pervasive*, *and objectively offensive* that it effectively denies a person equal access to the district's education program or activity; or
- 3. "Sexual assault" as defined in 20 U.S.C. 1092(f)(6)(A)(v), "dating violence" as defined in 34 U.S.C. 12291(a)(10), "domestic violence" as defined in 34 U.S.C.
 - 12291(a)(8), or "stalking" as defined in 34 U.S.C. 12291(a)(30).



Title IX Jurisdiction

Allegations of sexual harassment fall under Title IX when:

- The conduct occurs against a person in the United States;
- The conduct occurs in an education program or activity over which the district exercised substantial control over both:
 - 1) the respondent, and
 - 2) the context in which the sexual harassment occurs and
- The complainant was participating/attempting to participate in the educational program or activity at the time the complaint was filed.



REACT Evaluate

LS



Step 2: Assess the Complaint

LS

Receiving a Complaint



LS

- Notify the Title IX Coordinator
- Assess whether a CPS report should be filed (continue to reassess)
- Title IX Coordinator should promptly schedule a meeting with the victim

Contact the Victim

- Conduct initial discussion with complainant/victim to better understand the complaint and if it rises to the level of sexual harassment under Title IX
- Discuss options for supportive measures
- Explain options for filing a formal complaint with the district
- Discuss the district's policy that prohibits retaliation



Does the Complaint/Allegation Trigger a Title IX Obligation?

- 1. Does the alleged conduct, if true, constitute sexual harassment under Title IX?
- 2. Is there jurisdiction over the conduct?

*If "no" to any of the above, any formal complaint <u>must</u> be dismissed.



1) If the Alleged Conduct is True, Does it Rise to the Level of Sexual Harassment Under Title IX?

- 1. Any *employee* conditioning the provision of an aid, benefit, or service on an individual's participation in unwelcome sexual conduct;
- 2. Any unwelcome conduct that a reasonable person would find so severe, pervasive, <u>and</u> objectively offensive that it denies a person equal education access; OR
- 3. Any instance of sexual assault, dating violence, domestic violence or stalking (as defined in the Clery Act or Violence Against Women Act)



2) Is there Title IX Jurisdiction Over the Conduct?

- 1. Education Program or Activity
 - a) Substantial control over the respondent; and
 - Substantial control over the context in which the sexual harassment occurred
- 2. Within the United States
- At the time of filing a formal complaint, complainant must be participating/attempting to participate in the educational program



Do You Have a "Formal" Title IX Complaint?

- Formal Complaint: A document filed by a <u>complainant</u> (who is also the victim or the victim's parent/guardian) or signed by the Title IX Coordinator alleging sexual harassment against a respondent and requesting that the district investigate the allegation.
- If no formal complaint is filed by the complainant, the Title IX Coordinator should assess whether to independently initiate a complaint based on a threat to safety.



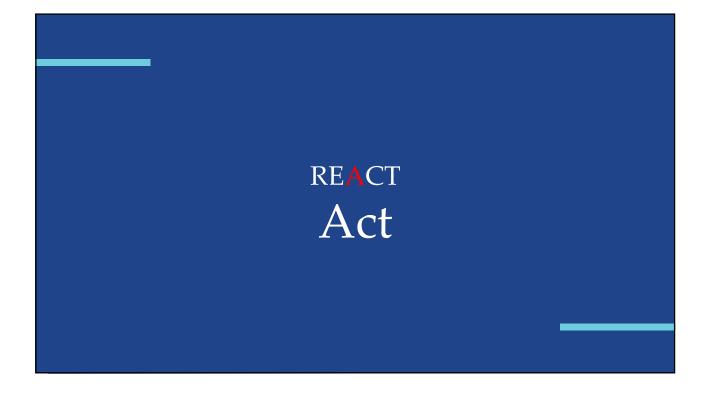
What if the Complainant says "Do Nothing"?

- The Title IX Coordinator must inform them of their options
- Example: supportive measures without filing a formal complaint
- The Title IX Coordinator may sign a formal complaint on the victim's behalf
- Assess the conduct!
- If NOT filing a formal complaint would be deliberately indifferent, or clearly unreasonable given the known circumstances, the Title IX Coordinator has the discretion to sign a formal complaint on the complainant's behalf





Step 3: Implement Supportive/Urgent Measures LS



Supportive Measures

"Non-disciplinary, non-punitive individualized services offered [...] to the complainant or respondent before and after the filing of a formal complaint or where no formal complaint has been filed."

- Designed to restore or preserve equal access to the educational program without unreasonably burdening either party
- Should be determined on a case-by-case basis
- Cannot be retaliatory



Supportive Measures

Examples:

- Counseling
- Medical services
- Academic support (e.g., extension of deadlines or other course adjustments)
- No-contact orders
- Increased security
- Changed schedules (e.g., modification of work or class schedule)
- Leaves of absences (employees)
- Emergency removals in compliance with Title IX

Document the implemented supportive measures, but don't stop there!



Emergency Removals (Students)

School districts are prohibited from disciplining a student for alleged sexual harassment until a full Title IX investigation has been completed.

EXCEPTION: An Emergency Removal

- Respondent must be an <u>immediate threat</u> to the physical health or safety of any student or individual;
- The immediate threat must arise from the allegations of sexual harassment; and
- Respondent is provided with notice and an opportunity to challenge the decision immediately after removal.

^{*}There are no restrictions under Title IX for placing an employee on administrative leave.



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Step 4:

Determine Whether Complaint or Allegations Trigger Title IX Obligations

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Mandatory Dismissals

Districts *MUST* dismiss a Title IX complaint, or any allegations therein if:

- The alleged conduct, if true, does not constitute sexual harassment under Title IX; or
- The conduct did not occur in the district's education program or activity; or
- The conduct did not occur against a person in the United States; or
- The complainant was not participating/attempting to participate in the educational program at the time the complaint was filed.



Discretionary Dismissals

Districts *MAY* dismiss a formal complaint, or any allegations therein if:

- A complainant notifies the Title IX Coordinator in writing that they would like to withdraw the formal complaint or any allegations therein;
- The respondent is no longer enrolled or employed by the district;
 or
- Specific circumstances prevent the district from gathering evidence sufficient to reach a determination as to the formal complaint or allegations therein.



Even if You Determine Title IX Is NOT Triggered or the Complaint Should Be Dismissed, Do NOT Stop There!

 Consider whether the alleged conduct may otherwise violate district policy or employee/student conduct standards





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Step 5:

Initiate an Investigation into the Formal Complaint or Engage in the Informal Resolution Process

Notice of Investigation

- 1. Identify investigation process, including informal resolution process
- 2. Identify allegations with sufficient details
- 3. Include a statement that respondent is presumed not responsible and that a determination is made at the conclusion of the process
- 4. Explain that they may have an <u>advisor</u> of their choice inspect and review the evidence
- 5. Identify the district's code of conduct that prohibits knowingly making false statements or submitting false information
- Do <u>not</u> restrict either party's ability to discuss the allegations under investigation

Informal Resolution

- Informal resolution is a process that does not involve a full investigation and adjudication.
- It can only be offered when:
- A formal complaint is filed;
- The school district has sent a written notice about the allegations and the informal resolution process;
- A written determination has not yet been made; and
- Both parties have provided voluntary, written consent to the process.
- Either party can withdraw from the informal resolution process at any time, and should be notified of this right.
- Informal resolution cannot be used for allegations where an employee is alleged to have sexually harassed a student.

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Step 6: Gather, Review, and Preserve Evidence



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Step 7: Conduct Witness Interviews

Witness Interviews

- Start with an outline of questions, but be flexible!
- Use the outline as more of a roadmap for issues you need to touch on with each witness.
- If there are a series of incidents, consider a linear roadmap.
- Keep in mind big picture goals.
- At the end, ask: Is there anything else?
- If possible, have a 2nd administrator in the room

Confidentiality & Preserving the Integrity of the Investigation

- Confidentiality <u>cannot</u> be promised.
- All evidence will be shared with the complainant/victim and the respondent.
- Both parties will have an equal opportunity to inspect and review any evidence that is directly related to the allegations.

RE<mark>A</mark>CT Act

Step 8: Review of Evidence by the Parties

Review of Evidence By the Parties

- Send the parties <u>any evidence</u> directly related to the allegations raised in the formal complaint
- Includes evidence the district does not intend to rely on in reaching its decision regarding responsibility
- Use of a <u>draft</u> investigation report or report of evidence
- Must be done prior to the completion of the investigation report
- Parties should be given at least <u>10 days</u> to respond to the evidence, which must be considered by the investigator

^{*}The investigator should work with the Title IX Coordinator to securely transmit the evidence to the parties, and to assess whether redactions may be appropriate.

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Step 9: Prepare the Investigation Report

Investigation Report

- The final investigation report should be prepared by the investigator and must <u>summarize relevant evidence</u>.
- Parties must be offered the opportunity to provide a written response to the investigation report.
- Must be sent to the parties at least 10 days before a written determination regarding responsibility is issued by the decisionmaker.

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Step 10:

Decision-Maker Makes a Determination of Responsibility for Sexual Harassment

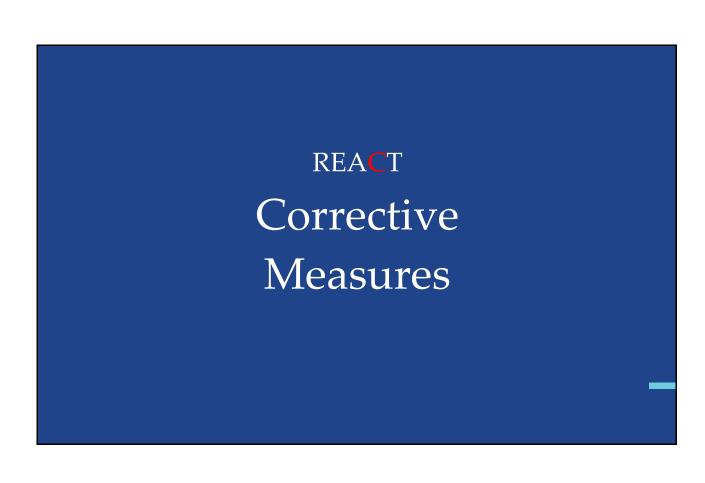
Submission of Written Questions

- The decision-maker must allow parties the opportunity to submit written, <u>relevant</u> questions that they want to ask any other party or witness
- Once the parties are provided with the answers, they are permitted to submit additional, limited follow-up questions from each part
- Decision-maker determines relevancy, or explains why questions were deemed irrelevant
- Complainant's <u>sexual history</u> is irrelevant unless offered to prove someone else committed the conduct or for proof of consent

Written Determination Regarding Responsibility – Issued by the Decision-Maker

- Identification of the allegations potentially constituting sexual harassment
- A description of the procedural steps taken from formal complaint through the determination of responsibility
- Findings of Fact supporting the determination
- Conclusions regarding the application of the district's code of conduct to the facts

Step11:
Appeal Rights





Step 12: Corrective Actions

Thoughtful Reflection and Tying Up Loose Ends

REACT
Thoughtful
Reflection

Recordkeeping Requirements

Recordkeeping – Records Must Be Maintained for 7 Years

Actual Knowledge But No Formal Title IX Complaint:

- Documentation of all actions, including any supportive measures implemented to demonstrate the response was not deliberately indifferent. Particular detail should be included if supportive measures are not offered to a complainant Training Materials:
- All training materials for Title IX Coordinators, investigators, decisionmakers, and any person who facilitates an informal resolution process

Disclaimer:

These materials and all discussions of these materials are for instructional purposes only and do not constitute legal advice. If you need legal advice, you should contact your local counsel or an attorney at Lozano Smith. If you are interested in having other inservice programs presented, please contact clientservices@lozanosmith.com or call (559) 431-5600.

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